

Unfunded Mandatory Waivers

Veterans Grant Programs

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Budget & Program Analysis

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Program Descriptions and Background

Veterans Programs

- Statutory Programs, all cover 100% of tuition
- Illinois Veterans Grant (110 ILCS 947/40)
- Illinois National Guard Grant (110 ILCS 947/45)
- MIA/POW Scholarship (105 ILCS 5/30-14.2)

<https://www.pb.uillinois.edu/dr/tuitionpolicy.cfm>

Grants

- Illinois Veterans Grant
 - Lifetime Benefit
 - Also covers all mandatory fees/assessments
 - Equivalent of 4 years of tuition or 120 “eligibility units”
- Illinois National Guard Grant
 - Covers some fees
 - 4 years of tuition, 6 years with 10 or more years of service

MIA POW Scholarship

- Eligibility: “Any spouse, natural child, legally adopted child, or any step-child of a veteran or service person who has not attained the age of 26 and has been declared by the U.S. Department of Veterans Affairs to be a prisoner of war, missing in action, have died as the result of a service connected disability or be permanently disabled from service connected causes”
- Covers some fees
- Equivalent of 4 calendar years of tuition

UIC Veteran Program Enrollment

FY 2015 Unduplicated Headcount by Program

Program	Undergraduate	Graduate	Professional	Total	% of Total
IVG	100	112	13	225	72.3%
ING	38	12	10	60	19.3%
MIA POW	21	4	1	26	8.4%
Total	159	128	24	311	
% of Total	51.1%	41.2%	7.7%		

UIC Veteran Enrollment by College

FY 2015 Unduplicated Headcount by College

College	IVG	ING	MIA POW	Total	Percent Total
Applied Health Sciences	15	3	1	19	6.1%
Architecture, Design, & the Arts	6	2	2	10	3.2%
Business Administration	45	5	2	52	16.7%
Medicine	7	9		16	5.1%
Dentistry	1			1	0.3%
Education	8	2		10	3.2%
Engineering	33	3	3	39	12.5%
Graduate College	2		1	3	1.0%
Liberal Arts & Sciences	44	25	11	80	25.7%
Nursing	27	6	4	37	11.9%
Pharmacy	4			4	1.3%
Summer Session	2	1		3	1.0%
School of Public Health	10	2		12	3.9%
Social Work	6		1	7	2.3%
Urban Planning & Public Affairs	15	2	1	18	5.8%
Total	225	60	26	311	100.0%

Unfunded Mandate

IBHE/ICCB Report on Program Funding
State Appropriations
“Entitlement”

State Appropriations by Program (FY 1990-2007)

Appropriations for Military Veterans Programs Fiscal Years 1990 through 2007

<u>Fiscal Year</u>	<u>Illinois Veteran Grant</u>	<u>Illinois National Guard and Naval Militia Grant</u>	<u>MIA/POW Scholarships</u>
1990	\$ 8,000,000	\$ 3,200,000	\$ 433,300
1991	10,200,000	3,600,000	455,200
1992	11,400,000	3,800,000	531,500
1993	12,000,000	3,800,000	531,500
1994	12,000,000	3,500,000	452,400
1995	19,700,000	3,800,000	489,450
1996	21,740,000	3,800,000	489,400
1997	21,800,000	3,800,000	489,400
1998	21,800,000	3,919,700	639,400
1999	22,000,000	3,900,000	639,400
2000	21,750,000	4,050,000	639,400
2001	21,000,000	4,325,000	798,000
2002	19,250,000	4,500,000	844,900
2003	19,250,000	4,500,000	844,900
2004	19,250,000	4,500,000	844,900
2005	19,250,000	4,500,000	825,900
2006	19,250,000	4,500,000	1,713,500 *
2007	19,250,000	4,500,000	842,500

*Includes supplemental appropriation

Source: Illinois Student Assistance Commission and
Illinois Appropriations Report (Office of the Comptroller)

State Appropriations by Program (FY 2008-2015)

Pgm	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014	FY 2015
IVG	\$ 19,250,000	\$ -	\$ -	\$ -	\$ 6,000,000	\$ -	\$ -	\$ -
ING	\$ 4,500,000	\$ 4,500,000	\$ 20,000	\$ 20,000	\$ 4,420,000	\$ 20,000	\$ 20,000	\$ 20,000
MIA POW	\$ 842,500	\$ 842,500	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
	\$ 24,592,500	\$ 5,342,500	\$ 20,000	\$ 20,000	\$ 10,420,000	\$ 20,000	\$ 20,000	\$ 20,000

*Source: State of Illinois Operating Budget Documents

<https://www.illinois.gov/gov/budget/Documents/Budget%20Book/FY%202015%20Budget%20Book/FY%202015%20Illinois%20Operating%20Budget%20Book.pdf>

- How does this impact UIC?

“Entitlement” Programs

- Benefits remain available to eligible applicants even if there is no state appropriation for the program.
- Must provide tuition and fee benefits without any condition other than the maintenance of minimum grade levels and a satisfactory student loan repayment.
- If the state does make an appropriation for the program, ISAC uses the funds to reimburse schools for grants provided through the program.
- UIC is required to submit claims every year regardless of appropriation in order for ISAC to track student consumption of benefits.

State Funding Gaps by Program

	Total					Cumulative
	FY2002	FY2003	FY2004	FY2005	FY2006	
Illinois Veteran Grant						
Total Cost of Tuition & Fee Benefits	19,631,319	22,108,962	23,785,831	26,272,212	31,567,767	
Total Benefits Paid to Public Institutions	19,245,547	19,239,390	19,211,591	19,217,037	19,234,583	
Difference	(385,772)	(2,869,572)	(4,574,240)	(7,055,175)	(12,333,184)	(27,217,943)
Illinois National Guard/Naval Militia Grant						
Total Cost of Tuition & Fee Benefits	4,159,591	4,636,495	4,629,778	4,340,463	5,508,751	
Total Benefits Paid to Public Institutions	4,159,591	4,473,801	4,497,343	4,216,713	4,447,013	
Difference	-	(162,694)	(132,435)	(123,750)	(1,061,738)	(1,480,617)
MIA/POW Scholarships						
Total Cost of Tuition & Fee Benefits	794,526	848,192	1,183,638	1,388,719	*	
Total Benefits Paid to Public Institutions	794,526	848,192	785,048	802,815	*	
Difference	-	-	(398,590)	(585,904)		(984,494)
						\$ (29,683,054)

Note: The total cost of tuition and fee benefits provided through the IVG and the ING excludes ineligible claims and refunds. Total costs of tuition and fee benefits provided through MIA/POW Scholarships do not reflect these adjustment. This may cause the difference between the total cost of benefits and the amounts paid to be slightly overstated for MIA/POW Scholarships.

*Data not available from the Department of Veterans Affairs.

UIC Veteran Tuition Shortfalls

Program	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014	FY 2015	Total
IVG	\$ 1,430,776	\$ 1,728,002	\$ 1,941,270	\$ 1,204,757	\$ 2,450,340	\$ 1,888,155	\$ 2,538,902	\$ 2,642,901	\$ 2,336,323	\$ 19,576,776
Natl Guard	\$ 64,169	\$ 60,966	\$ 16,597	\$ 63,427	\$ 353,382	\$ -	\$ 620,852	\$ 677,630	\$ 781,856	\$ 2,638,879
MIA POW	\$ 71,828	\$ 205,976	\$ 31,405	\$ 140,509	\$ 167,279	\$ 184,024	\$ 264,655	\$ 206,439	\$ 232,057	\$ 1,557,112
Total	\$ 1,566,773	\$ 1,994,943	\$ 1,989,272	\$ 1,408,693	\$ 2,971,001	\$ 2,072,179	\$ 3,424,409	\$ 3,526,970	\$ 3,350,236	\$ 23,772,767

- To date Campus has born 100% of unfunded mandate or \$23.8M since FY 2006.
- No state appropriation in 5 of the last 6 years, underfunded since FY 2002
- Income Fund “1z”, accounts:
 - 181601 IVG
 - 181602 ING
 - 181603 MIA POW

Policy and Implementation

Cost Sharing

- Campus can no longer cover this unfunded mandate with cash reserves.
- Veteran Grant program assessments will be built into the tuition distribution model
 - Undergraduate “base” tuition is pooled, all other tuition types will attribute IVG “waivers” directly to the college
- Implementation target: FY 2017

Data and Attribution

- Assessments pulled via AR universe by student
 - AR detail codes: 2016 IVG, 2018 MIA POW, 2020 ING
- Assessments include fees, data is run against “end of year” tuition reports to extract tuition component only
- Data file will be provided that includes breakout by student level, program code, and department

Sample Data

- Data will be pulled one year in arrears
- Campus will assume a proportionate share by tuition type
 - i.e. 25% for undergraduate base, etc...
- Data file to be provided via the BPA Blackboard folder in June timeframe

Term	AR Amount	AR Detail Code	AR Detail Description	Tuition	Fees	College	Department	Program Code	Program Title	Grad Pro Group
220151	\$ 7,538	2016	Illinois Veteran Grant	\$ 6,010	\$ 1,528	Social Work	Jane Addams Social Work	20FS0365MSW	MSW:Social Work -UIC	Graduate - Degree
220151	\$ 6,470	2018	MIA POW	\$ 6,436	\$ 34	CADA	Art	20FR5448BFA	BFA: Art - UIC	Undergrad - Degree
220151	\$ 8,449	2016	Illinois Veteran Grant	\$ 7,235	\$ 1,214	Nursing	Nursing Administration	20FW5048DNP7	DNP:Nsg Practice Rockford -UIC	Professional - Degree
220151	\$ 9,874	2020	National Guard	\$ 9,840	\$ 34	Nursing	Nursing Administration	20FS5390MS	MS:NursingGradEntry Chgo -UIC	Graduate - Degree

Sample Distribution by Tuition Type

FY 2016 Veterans Grant Program Tuition Distribution

(FY 2015 Actuals- For Reference Purposes Only- Implementation Target FY 2017)

	UG General	Grad General	UG Diff	Grad Diff	Prof	Gross Total
Total IVG	(\$1,050,990)	(\$957,222)	(\$132,168)	(\$266,505)	(\$830,740)	(\$3,237,624)
Campus Share	(\$262,747)	(\$239,305)	(\$33,042)	(\$39,976)	(\$124,611)	(\$699,682)
College Share	(\$788,242)	(\$717,916)	(\$99,126)	(\$226,529)	(\$706,129)	(\$2,537,942)

*Equal to 0.63% of total projected UG base tuition, 0.61% of UG differential, 2.4% of Graduate base, 1.87% of Graduate differential, and 0.84% of Professional

**Grant reduces the Undergraduate pooled rate by \$9.40/headcount and \$1.34/credit

Sample Distribution by College

(FY 2016 Budget based on FY 2015 Actuals)

College	UG General (Budget)	Grad General	UG Dif	Grad Dif	Prof	Total
CAHS	(\$38,442)	(\$54,516)	(\$3,500)	(\$16,680)	\$0	(\$113,139)
CADA	(\$50,118)	(\$8,441)	(\$13,080)	(\$4,945)	\$0	(\$76,584)
CBA	(\$83,413)	(\$201,488)	(\$12,344)	(\$82,278)	\$0	(\$379,523)
DENT	(\$19)	\$0	\$0	\$0	(\$16,846)	(\$16,865)
EDUC	(\$11,258)	(\$37,175)	\$0	\$0	\$0	(\$48,433)
ENG	(\$90,338)	(\$62,872)	(\$32,457)	(\$27,317)	\$0	(\$212,984)
VCAA	(\$1,801)	(\$19,625)	\$0	\$0	\$0	(\$21,426)
HONORS	(\$14,278)	\$0	\$0	\$0	\$0	(\$14,278)
LAS	(\$474,520)	(\$19,695)	(\$28,604)	\$0	\$0	(\$522,819)
MED	(\$465)	(\$11,250)	\$0	\$0	(\$560,017)	(\$571,732)
NURS	(\$16,804)	(\$108,999)	(\$9,141)	(\$39,314)	(\$46,123)	(\$220,381)
PHARM	(\$34)	\$0	\$0	\$0	(\$83,144)	(\$83,178)
SPH	(\$3,210)	(\$59,690)	\$0	(\$16,394)	\$0	(\$79,293)
JACSW	\$0	(\$47,807)	\$0	(\$3,690)	\$0	(\$51,496)
CUPPA	(\$3,541)	(\$86,361)	\$0	(\$35,911)	\$0	(\$125,813)
Total	(\$788,241)	(\$717,916)	(\$99,126)	(\$226,529)	(\$706,129)	(\$2,537,942)

Summary

- Campus can no longer cover the full unfunded cost of this state mandated waiver program
- Costs will be recovered through the tuition distribution model with data 1 year in arrears
- Implementation target FY 2017 Budget



Questions?

Reference:

- IVG- <http://www.isac.org/dotAsset/16e93a62-b872-4e0f-b8e1-6704e9a1b409.pdf>
- ING- <https://www.isac.org/dotAsset/9d5532d1-83c1-4c62-bc90-a800a2bf8370.pdf>
- MIA POW-
<http://www.illinois.gov/veterans/Documents/MIAPOWSC HolarshipApplication14970472032015.pdf>
- IBHE Report-
<http://www.ibhe.org/Reports%20&%20Studies/PDF/2006FinalReport1039.pdf>